

Message Text

SECRET

PAGE 01 SAN SA 00460 01 OF 02 302226Z
ACTION ARA-14

INFO OCT-01 ISO-00 SIG-01 MMO-01 A-01 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01
INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 HA-05 OES-07
IO-13 EB-08 AID-05 IGA-02 HEW-04 DLOS-09 INT-05
COME-00 TRSE-00 ACDA-12 AGRE-00 DOE-11 SOE-02
DEAE-00 SNM-05 /141 W
-----093700 302309Z /41

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FM AMEMBASSY SAN SALVADOR
TO SECSTATE WASHDC IMMEDIATE 6829

S E C R E T SECTION 1 OF 2 SAN SALVADOR 0460

E.O. 11652: GDS
TAGS: AMGT PFOR ES
SUBJ: US GOALS AND OBJECTIVES IN EL SALVADOR

REF: (A) STATE 295619, (B) 77 STATE 291277, (C) 77 SAN SALVADOR
1628, (D) 77 STATE 301714, (E) STATE 023843

1. THE "US GOALS AND OBJECTIVES" LISTED IN REFTEL (A)
PRESENT A MIXTURE OF GOALS (OR OBJECTIVES) AND
COURSES OF ACTION (OR MEANS) TO ACHIEVE THOSE GOALS.
ALSO PHRASING OF THE GOALS (OR OBJECTIVES) IN A
NUMBER OF CASES, IT SEEMS TO US, ARE NOT SUFFICIENTLY
DESCRIPTIVE OF WHAT THE US SHOULD WANT TO ACHIEVE.
THE OVERALL PICTURE IS SOMEWHAT CONFUSING. WE
BELIEVE THAT AS CLEAR AS POSSIBLE A DELINEATION
BETWEEN OUR GOALS AND WHAT WE MAY DO TO ACHIEVE THEM
(SEE PAR 4) IS DESIRABLE, AND MORE USEFUL TO US, IN
DIRECTING THE PROGRAMS OF THE US GOVERNMENT IN EL
SALVADOR.

2. GOING BACK TO THE EMBASSY 1977 PARM SUBMISSION,
WHICH WAS AN EFFORT AT A COMPREHENSIVE ANALYSIS OF US
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SECRET

PAGE 02 SAN SA 00460 01 OF 02 302226Z

INTERESTS AND OBJECTIVES IN EL SALVADOR, WE WISH TO
NOTE THAT OBJECTIVES IN THE FOLLOWING AREAS OF US
NATIONAL INTEREST, SOME OF HIGH PRIORITY, ARE NOT
TOUCHED UPON IN THE DEPARTMENT DRAFT: US
ECONOMIC PROSPERITY; INTERCHANGE OF PEOPLES AND
IDEAS; HEALTH AND WELFARE OF AMERICANS; ENVIRONMENTAL
QUALITY; AND ALLEVIATION OF ILLEGAL ALIEN PROBLEM.

TO THE EXTENT APPROPRIATE, AND KEEPING IN MIND
WASHINGTON'S COMMENT ON SAN SALVADOR'S PARM (REF D)
AS WELL AS THE EXHORTATION (REF B, PAR I.3) TO RELATE
TO "THE TOTALITY OF US INTERESTS" WE WOULD RECOMMEND
AGAIN INCLUDING OBJECTIVES IN THESE INTEREST AREAS.

3. THE FOLLOWING REVISED LISTING OF "US GOALS AND
OBJECTIVES IN EL SALVADOR", IN PRIORITY ORDER, IS
PROPOSED:

I. IMPROVED SALVADORAN HUMAN RIGHTS OBSERVANCE.
--POSITIVE GOVERNMENT MEASURES FOR
JUDICIAL, PRISON AND POLICE REFORM TO ELIMINATE
DEGRADING TREATMENT OF HUMAN BEINGS.
--ELIMINATION OF RESTRICTIONS AND INHIBITIONS
TO FREEDOM OF WORSHIP, ASSEMBLY, AND EXPRESSION.

--MORE EFFECTIVE POLICIES, LAWS AND
INSTITUTIONS FOR EXPRESSION OF DISSENT AND FOR
PARTICIPATION IN THE POLITICAL PROCESS.

--INCREASED SENSITIVITY OF THE WEALTHY ELITE
TO THE BASIC HUMAN NEEDS OF ALL SALVADORANS.

II. REDUCTION IN EL SALVADOR'S POPULATION
GROWTH RATE.

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SECRET

PAGE 03 SAN SA 00460 01 OF 02 302226Z

--MORE EXTENSIVE AND IMAGINATIVE FAMILY
PLANNING.

--A RATIONAL AND CONTROLLED MIGRATION FROM
EL SALVADOR TO HELP REDUCE POPULATION PRESSURE
WHILE MAINTAINING AT A MINIMUM PROBLEMS OF ILLEGAL
SALVADORANS IN OTHER COUNTRIES.

III. MORE RAPID SOCIO-ECONOMIC DEVELOPMENT IN
EL SALVADOR.

--INCREASED INCOME THROUGH MORE RAPID
ECONOMIC GROWTH ACCOMPANIED BY GREATER DISTRIBUTIONAL
EQUITY.

--ELIMINATION OF SALVADORAN ECONOMIC
POLICIES WHICH IMPEDE GROWTH.

--IMPROVED HEALTH DELIVERY SYSTEMS, SANITATION
AND HEALTH FACILITIES FOR THE RURAL AND URBAN POOR.

--LONG-RANGE DEVELOPMENT OF PREVENTIVE
MEDICINE CAPABILITY.

--ELIMINATION OF MALNUTRITION.

--INCREASED LABOR-INTENSIVE INDUSTRIALIZATION
TO PROVIDE MORE JOBS IN RURAL AND URBAN AREAS.

--MORE EQUITABLE LAND DISTRIBUTION PATTERNS,
MORE RATIONAL LAND-USE POLICIES AND PRACTICES AND
INCREASED AGRICULTURAL PRODUCTIVITY TO PROVIDE MORE
FOOD FOR A GROWING POPULATION AND A BETTER STANDARD
OF LIVING FOR RURAL MASSES.

SECRET

SECRET

PAGE 04 SAN SA 00460 01 OF 02 302226Z

--IMPROVED AND MORE RELEVANT EDUCATIONAL
SYSTEM AND FACILITIES AS A MEANS OF CHANGING RURAL
ATTITUDES AND ENHANCE THE SKILLS, PRODUCTIVITY AND
EARNING CAPACITY OF THE POOR.

-- INCREASED EXPLOITATION OF SEA RESOURCES
AND FRESH WATER FISHING.

--IMPROVED MAPPING FOR CADASTRAL, LAND USE
AND RESOURCE DEVELOPMENT.

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PAGE 01 SAN SA 00460 02 OF 02 302234Z
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SECRET SECTION 2 OF 2 SAN SALVADOR 0460

IV. US ECONOMIC PROSPERITY.

--EXPANSION OF US EXPORTS INCLUDING
AGRICULTURAL PRODUCTS TO EL SALVADOR, WITH DECREASED
BARRIERS TO SUCH EXPORTS.

--SALVADORAN GOVERNMENT POLICIES WHICH
MAINTAIN OR IMPROVE THE CLIMATE FOR US INVESTMENT.

--REASONABLE SALVADORAN POLICIES ON
INTERNATIONAL COMMODITY ISSUES.

--INCREASED SALVADORAN TOURISM TO US.

V. SETTLEMENT OF HONDURAN-SALVADORAN BORDER
DISPUTE.

--SETTLEMENT OF THE DISPUTE WITHIN THE
OAS FRAMEWORK, BY ARBITRATION IF MEDIATION DOES NOT
WORK.

--EARLY REOPENING OF THE BORDERS TO TRAFFIC
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PAGE 02 SAN SA 00460 02 OF 02 302234Z

OF GOODS, PEOPLE AND IDEAS.

VI. PROMOTION OF US SECURITY INTERESTS WITHIN
A REGIONAL CONTEXT.

--A FRIENDLY SALVADORAN MILITARY CAPABLE
OF PARTICIPATION WITH THE US IN HEMISPHERIC AND
REGIONAL SECURITY MEASURES AND OF MAINTAINING INTERNAL
SECURITY UNDER A RULE OF LAW.

--PREVENTION OF THE INTRODUCTION OF
HOSTILE INFLUENCES AND BASES INTO EL SALVADOR.

--AVAILABILITY TO THE US OF HIGH-QUALITY
CURRENT MAPS, CHARTS AND GEODETIC PRODUCTS OF
EL SALVADOR.

VII. IMPROVED ENVIRONMENTAL QUALITY.

--REDUCED USE OF TOXIC CHEMICALS ESPECIALLY
AS PESTICIDES.

--REDUCED AIR AND WATER POLLUTION.

--CONSERVATION OF NATURAL RESOURCES,
ESPECIALLY ENDANGERED SPECIES.

--IMPROVED RURAL AND URBAN SANITATION.

--ADEQUATE POTABLE WATER.

--CLEANER ENERGY SOURCES.

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SECRET

PAGE 03 SAN SA 00460 02 OF 02 302234Z

VIII. INCREASED INTERCHANGE BETWEEN US AND
EL SALVADOR OF PEOPLES AND THEIR IDEAS.

--FACILITATION OF TRAVEL, BOTH WAYS, FOR
CULTURAL-EDUCATIONAL PURPOSES, AND TECHNOLOGY TRANSFER
BETWEEN AMERICANS AND SALVADORANS.

IX. IMPROVEMENT OF THE HEALTH AND WELFARE
OF AMERICANS.

--FURTHER COOPERATION ON SURVEILLANCE,
APPREHENSION AND PROSECUTION OF DRUG TRAFFICKERS AND
OTHER CRIMINALS.

--BEST POSSIBLE SERVICE TO AMERICAN
CITIZENS FOR THEIR PROTECTION AND WELFARE IN EL
SALVADOR.

--PREVENTION OF ENTRY INTO THE US OF HUMAN,
ANIMAL, AND PLANT DISEASES WHICH MAY ORIGINATE IN
OR PASS THROUGH EL SALVADOR.

--USE OF FACILITIES IN EL SALVADOR FOR
RESEARCH IN HUMAN HEALTH AND DISEASE PROBLEMS, AND ON
NATURAL PHENOMENA.

X. MAINTENANCE OF A POSITIVE US IMAGE.

--A STAFF ALERTED TO THE NEED FOR CONTINUED
IMPROVEMENT IN PUBLIC RELATIONS AND TO THE SENSITIVITY
OF US OBJECTIVES AND POLICIES IN EL SALVADOR.

--INCREASED KNOWLEDGE AMONG SALVADORANS
OF US SOCIETY AND OF US GOVERNMENT POLICIES, FOREIGN
AND DOMESTIC.

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SECRET

PAGE 04 SAN SA 00460 02 OF 02 302234Z

--PROFILE OF US GOVERNMENT STAFF
AND ACTIVITIES (INCLUDING PEACE CORPS) AT AN OPTIMUM
LEVEL TO AVOID DAMAGE TO US IMAGE AND SAME TIME TO
ACCOMPLISH OBJECTIVES.

XI. SALVADORAN COOPERATION ON GLOBAL ISSUES.

--A CONSTRUCTIVE SALVADORAN ROLE
IN DEFINING AND NEGOTIATING ECONOMIC ISSUES IN THE
ONGOING DIALOGUE BETWEEN THE INDUSTRIALIZED AND
DEVELOPING WORLD, BASED ON ITS OWN INTERESTS RATHER THAN
THE CONCEPT OF LATIN AMERICA, THIRD WORLD, OR G-77
SOLIDARITY.

--A HELPFUL SALVADORAN ROLE IN INTERNATIONAL
ORGANIZATIONS, SUPPORTIVE OF US POSITIONS ON
MULTILATERAL AND INTERNATIONAL POLITICAL ISSUES.

XII. EFFICIENT PERFORMANCE OF ROUTINE AND
NECESSARY FUNCTIONS, INCLUDING ADMINISTRATIVE SUPPORT
AND OTHER FUNCTIONS (I.E. CONSULAR) REQUIRED BY
LAW OR BASED ON STATE DEPARTMENT AGREEMENTS
WITH OTHER US GOVERNMENT AGENCIES.

4. THE DEVELOPMENT OF POLICIES AND PROGRAMS FOR
ACHIEVING OUR GOALS, GIVEN THE COMPLEXITIES OF
US LAW, SENSITIVITIES ABOUT PROGRAMS WHICH MAY
AFFECT HUMAN RIGHTS OBSERVANCE OR US SECURITY,
CONFLICTS IN OUR INTERESTS, DISAGREEMENTS OVER
TACTICS, AND LIMITATION ON RESOURCES IS TO US THE
CRUX OF THE PROBLEM. THE OVERVIEW STATEMENT
ON THE BROAD APPROACHES OUR MISSION IS TAKING
TOWARD ACHIEVING GOALS AND OBJECTIVES AND OTHER

SECRET

SECRET

PAGE 05 SAN SA 00460 02 OF 02 302234Z

PLANNING REQUIREMENTS DUE 15 FEBRUARY (REFTEL B),
PAR I.1), WILL OFFER SUGGESTIONS TO COMPLETE THE
PICTURE ON US POLICY IN EL SALVADOR, DISCUSS
LINKAGES WITH POST RESOURCE MANAGEMENT QUESTIONS
FOR FY 80, AND WILL COVER MUCH OF WHAT WE HAVE
DROPPED FROM THE DEPARTMENT'S DRAFT AS "MEANS" RATHER
THAN "OBJECTIVES" AS SUCH.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ANNUAL REPORTS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 30 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978SANSAA00460
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780044-1142
Format: TEL
From: SAN SALVADOR
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t1978017/aaaaafvu.tel
Line Count: 329
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 153f3ce3-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 78 STATE 295619, 77 STATE 291277, 77 SAN SALVADOR 978
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 11 jul 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3784725
Secure: OPEN
Status: NATIVE
Subject: US GOALS AND OBJECTIVES IN EL SALVADOR
TAGS: AMGT, PEPR, ES, US
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/153f3ce3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014